

## Message Text

SECRET

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ACTION MBFR-02

INFO OCT-01 SS-14 ADP-00 NSC-10 NSCE-00 CIAE-00 INR-09

NSAE-00 RSC-01 INRE-00 L-02 PM-03 EUR-10 GAC-01 NEA-06

SAJ-01 PRS-01 ACDA-10 IO-03 AEC-05 T-01 OMB-01 RSR-01

AECE-00 /082 W

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P R 161906 Z MAR 73

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC PRIORITY 8091

INFO SECDEF PRIORITY

USMISSION NATO

AMEMBASSY LONDON

AMEMBASSY BONN

S E C R E T VIENNA 2143

LIMDIS

NOFORN

FROM US MBFR REP

E. O. 11652: GDS

TAGS: PARM

SUBJ: MBFR: NETHERLANDS REP DISCUSSION WITH SOVIET ON HUNGARIAN  
ISSUE

1. NETHERLANDS REP INFORMED US REP MARCH 15 THAT HE  
HAD HAD A DISCUSSION WITH SOVIET REP TIMERBAYEV  
FOLLOWING GREEK RECEPTION ON EVENING OF MARCH 14.  
NETHERLANDS REP STATED THAT THE CONVERSATION IN  
GENERAL WENT OVER GROUND OF THAT MORNING'S  
DISCUSSION, BUT THAT HE HAD IN ADDITION DEVELOPED  
THE CONCEPT TO TIMERBAYEV THAT THE ALLIES' REAL  
INTEREST IN HUNGARY WAS IN PREVENING CIRCUMVENTION  
OF POSSIBLE AGREEMENTS THROUGH A BUILD- UP OF SOVIET  
FORCES IN HUNGARY. IT WOULD BE TOO DIFFICULT TO  
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DEVELOP A FORMAL AGREEMENT ON THIS TOPIC IN THE PRESENT STAGE. INSTEAD, THERE SHOULD BE A CLEAR UNDERSTANDING THAT THE TOPIC WILL BE DISCUSSED AT THE NEGOTIATIONS AND PERHAPS AN UNDERSTANDING THAT HUNGARY WOULD DROP FROM AN UNDETERMINED TO SPECIAL STATUS IN THE EVENT THAT A SATISFACTORY AGREEMENT ON TREATMENT OF NON- CIRCUMVENTION AT THE NEGOTIATIONS WERE REACHED. NETHERLANDS REP SUGGESTED TO TIMERBAYEV THAT THE SOVIETS CONSIDER APPROPRIATE FORMULAE ON THIS TOPIC AND INTRODUCE THEM INTO ONE OF THE NEXT SESSIONS WITH THE US AND NETHERLANDS REPS. TIMERBAYEV SAID HE WOULD THINK OVER NETHERLANDS REP' S REMARKS.

2. NETHERLANDS REP TOLD US REP IN DESCRIBING THIS CONVERSATION THAT HE HAD NOT CONSIDERED IT APPROPRIATE TO REPORT ON IT TO THE FULL AD HOC GROUP.

3. COMMENT: IT IS JUST AS WELL THAT NETHERLANDS REP DID NOT DO SO. AT AD HOC GROUP MEETING ON MARCH 14, UK REP BEGAN CRITICIZING NETHERLANDS AND US REPS FOR TAKING TOO MUCH LATITUDE IN SUGGESTING ALTERNATIVE WAYS OF USING CONCEPT OF HUNGARY IN ABEYANCE IN THEIR DISCUSSION WITH THE SOVIETS EARLIER THE SAME DAY. US REP WAS ABLE TO DEMONSTRATE TO SATISFACTION OF MOST REPS THAT NETHERLANDS REP AND HE WERE STAYING WITHIN FRAMEWORK OF ALLIED ABEYANCE PROPOSAL. HOWEVER, AS INDICATED BY SEVERAL REMARKS IN RECENT AD HOC GROUP MEETINGS AND OUTSIDE, UK TACTICS ARE TO KEEP DISCUSSIONS GOING AS LONG AS POSSIBLE ON THE ALLIED ABEYANCE FORMULA, TO STAY STRICTLY WITHIN ITS LIMITS, AVOIDING VARIANTS, WHILE PUSHING FOR OPENING OF INFORMAL MEETINGS OF 19. IT APPEARS TO BE THE UK DESIRE TO DO ALL OF THE OTHER WORK SET FOR THE TALKS IN THE INFORMAL MEETINGS AND, IN THE EVENT OF FAILURE TO AGREE ON AN ABEYANCE FORMULA FOR HUNGARY, TO CARRY OVER THE ENTIRE PARTICIPATION ISSUE IN AN UNRESOLVED STATE TO THE NEGOTIATIONS THEMSELVES. THIS TACTIC IS DESIGNED TO AVOID FINDING UK AGAIN IN A POSITION WHERE THE UK IS AGAIN IN A MINORITY OF ONE IN THE NAC. UK REP HAD TOLD US THAT UK WILL FIGHT TOOTH AND NAIL TO  
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OPPOSE ALLIED AGREEMENT TO GIVE HUNGARY SPECIAL

STATUS NO MATTER WHAT ALLIES MIGHT GET FOR THIS IN  
RETURN IN THE PROCEDURAL SENSE. UK CALCULATIONS  
DEPEND HOWEVER ON WILLINGNESS OF THE FLANKS TO  
COOPERATE IN AN INFORMAL MEETING OF ALL 19, WHICH  
ITALY HAS AGAIN CATEGORICALLY REFUSED TO DO. ( SEPTTEL) HUMES

SECRET

\*\*\* Current Handling Restrictions \*\*\* LIMDIS

\*\*\* Current Classification \*\*\* SECRET

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 16 MAR 1973  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** worrelsw  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** n/a  
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**Office:** ACTION MBF  
**Original Classification:** SECRET  
**Original Handling Restrictions:** LIMDIS, NOFORN  
**Original Previous Classification:** n/a  
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**Page Count:** 3  
**Previous Channel Indicators:**  
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**Previous Handling Restrictions:** LIMDIS, NOFORN  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** worrelsw  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 25 JUL 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <25-Jul-2001 by izenbei0>; APPROVED <23-Aug-2001 by worrelsw>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> srp 971211  
**Subject:** MBFR: NETHERLANDS REP DISCUSSION WITH SOVIET ON HUNGARIAN ISSUE  
**TAGS:** PARM  
**To:** MBFR  
SECSTATE WASHDC INFO BONN  
DOD  
LONDON  
USNATO  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

